

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

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VICKI WEST and WENDY FEGUNDES,  
individually and on behalf of  
all others similarly situated,

NO. CIV. S-04-0438 WBS GGH

Plaintiffs,

v.

ORDER RE: PRE-CERTIFICATION  
NOTICE

CIRCLE K STORES, INC., a  
foreign corporation,

Defendant.

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Plaintiffs Vicki West and Wendy Fegundes seek to bring  
a class action suit against defendant Circle K Stores, Inc. for  
alleged violations of the California Labor Code, Cal. Lab. Code  
§§ 226.7, 227.3, and the California Business and Professions  
Code, Cal. Bus. & Prof. Code §§ 17200-17210. Presently before  
the court is plaintiffs' motion for a court order directing a  
mailing of pre-certification notice to putative class members.

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1 I. Factual and Procedural Background

2 On March 3, 2004, plaintiffs filed a class action  
3 complaint claiming that defendant failed to pay (1) overtime  
4 wages, (2) administrative leave wages, and (3) accrued but unused  
5 vacation wages, all in violation of state law. (Compl. ¶ 17.)  
6 On May 6, 2005, a related state court action in the Superior  
7 Court of California in and for the County of Orange approved a  
8 settlement between defendant and management (non-hourly)  
9 employees. (Jones Decl. in Supp. of Mot. to Amend ¶ 6; id. Ex. B  
10 (state court order granting final approval); id. Ex. C  
11 (stipulation and release).) Consequently, plaintiffs sought, and  
12 were granted in part, leave to amend their complaint. (July 15,  
13 2005 Order at 2-3.) The amendments dropped some of the claims of  
14 one proposed subclass (managers) because these claims were  
15 resolved by the state court action. (Id. at 3-4.) In addition,  
16 the amended complaint added Wendy Fegundes as a named plaintiff,  
17 representing an additional subclass of employees claiming failure  
18 to pay meal and break wages. (Id. at 4.)

19 In light of these amendments, the court reopened pre-  
20 certification discovery regarding the new subclass only. (Id. at  
21 8.) The court also extended the deadline for plaintiffs' motion  
22 for certification until March 20, 2006. (Id.)

23 During pre-certification discovery with respect to  
24 plaintiffs' meal and break compensation claims, plaintiffs  
25 determined that the names, addresses, and telephone numbers of  
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1 defendant's hourly employees from March 3, 2000 onward<sup>1</sup> were  
2 needed to prepare its upcoming motion for class certification.  
3 (Pls.' Mem. of P. & A. in Supp. of Mot. for Pre-Certification  
4 Notice at 2-3; Rodriguez Decl. ¶ 1.) When defendant rejected  
5 plaintiffs' proposed procedure for contacting putative class  
6 members, plaintiffs filed the instant motion, requesting that the  
7 court order compliance with the elaborate notice procedure  
8 previously rejected by defendant. (Id. at 3.) The proposal is  
9 as follows:

10 [R]ather than having the names and addresses of  
11 putative class members turned over directly to  
12 plaintiffs' counsel . . . , the names and addresses  
13 [would] be produced to a neutral third party claims  
14 administrator. The claims administrator would then  
15 send out a letter to the class members informing them  
16 that there is an action pending against Circle K for  
17 unpaid meal and rest breaks as well as forfeiture of  
18 accrued but unused vacation. The letter would also  
19 inform them that plaintiffs' counsel may wish to  
20 contact them in the future about the case. The letter  
21 would be accompanied by a self-addressed, stamped  
22 postcard that the class members can return if they do  
23 not wish to be contacted . . . . After an appropriate  
24 period (three weeks for example), the claims  
25 administrator would turn over to plaintiffs' counsel a  
26 database containing the names and addresses of all  
27 putative class members who did not return a postcard.

28 (Id. at 2-3.) In support of this procedure, plaintiffs argue  
only that it is "inequitable" for defendants to be able to  
contact potential members of the putative class when plaintiffs  
lack similar resources. (Id.) Plaintiffs also offer an  
unpublished order from a case in the Southern District of  
California where a court ordered a similar approach. Doornbos v.  
Pilot Travel Ctrs., LLC, No. 04-0044 (S.D. Cal. July 28, 2004)

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<sup>1</sup> Defendant estimates that this request would require it to  
provide data on up to 14,000 people. (Rodriguez Decl. ¶ 1.)

(order granting motion to compel discovery).<sup>2</sup>

II. Discussion

In their briefs, the parties spend a great deal of time on whether the court's grant of this motion will unjustifiably intrude on the privacy rights of putative class members and how less intrusive means might be designed. But both parties fail to address controlling case law that, given the circumstances in this case, counsels against issuing an order requiring pre-certification notice and prescribing the specific procedures for such notice.

In Pan American World Airways, Inc., v. United States District Court for the Central District of California, 523 F.2d 1073 (9th Cir. 1975), the court vacated, through a writ of mandamus, the district court's attempt to notify putative class members of the opportunity to sue. Id. at 1081. The Pan Am judge "had almost unique experience in the handling of airline crash cases involving multiple deaths" and, based on this experience, determined that "notify[ing] potential plaintiffs of the actions pending before him" would expedite resolution of the

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<sup>2</sup> Defendant objects to the court's taking "judicial notice" of this unpublished order, arguing further that it is hearsay and lacks foundation. (Def.'s Objection to Exs. D & E.) Defendant's objection is misplaced. A copy of an unpublished court order must accompany any court filing that cites to the unpublished source pursuant to Local Rule 5-133(i). Plaintiffs do not offer the order as "evidence", but rather as non-binding, yet perhaps persuasive, authority.

The court, however, is not inclined to adopt the Doornbos model. The instant case is distinguishable from Doornbos because the parties in that case agreed to send notice to putative class members via a third party administrator. Doornbos, No. 04-0044 at \*3. That court did not face the same question presented to this court: whether to order pre-certification notice in the first place.

1 claims against the airline. Id. at 1075-76, 1082. He ordered  
2 the production of a list of passengers and informed the parties  
3 of his intent to contact their next of kin. Id. at 1075. The  
4 defendant airline manufacturer, McDonnell Douglas, naturally  
5 objected to this procedure. Id. at 1075-76.

6           The court observed that the proposed notice embodied  
7 the court's encouragement of lawsuits and offended the  
8 longstanding principle that "in our judicial system, courts are  
9 powerless to act until litigants bring claims before them." Id.  
10 at 1077 n.3. Concluding that "[s]o sharp a deviation from the  
11 traditional role of the judiciary requires justification," id.,  
12 the court then embarked on a painstaking search for such  
13 authority. Id. at 1077-81 (exploring the equitable power of a  
14 federal court, the manual for complex litigation, and Federal  
15 Rules of Civil Procedure 16, 19, 83, 23, 21, and 42 as possible  
16 sources for the claimed power). In the end, no authority was  
17 found and the court held that, when requested for the purpose of  
18 bringing additional plaintiffs before the court, pre-  
19 certification notice is "[not] permitted by any ascertainable  
20 source of judicial authority." Id. at 1077.

21           The Pan Am court did leave open the possibility that  
22 pre-certification notice might issue, in the court's discretion,  
23 when necessary to facilitate "fair conduct of the action" and in  
24 the event of a compromise or dismissal of the claims. Id. at  
25 1079 (citing Fed. R. Civ. P. 23(d)(2), Fed. R. Civ. P. 23(d)(2)  
26 Advisory Committee Note (1966), and Fed. R. Civ. P. 23(e)).  
27 Neither situation applies here. Obviously there is no impending  
28 compromise or dismissal that putative class members need to be

1 notified about. In addition, as plaintiffs have not alleged that  
2 defendant has contacted putative class members with respect to  
3 any of the issues in this case and only speculate that defendant  
4 could make contact if it wanted to, fairness does not demand, at  
5 this stage in the litigation, the extreme action plaintiffs have  
6 requested. (Pls.' Mem. of P. & A. in Supp. of Mot. for Pre-  
7 Certification Notice at 3.)

8           The court is aware that in Hoffmann-La Roche Inc. v.  
9 Sperling, 493 U.S. 165 (1989), the Supreme Court addressed "the  
10 narrow question whether in an action governed by the provisions  
11 of the Fair Labor Standards Act (FLSA) district courts may play  
12 any role in prescribing the terms and conditions of communication  
13 from the named plaintiffs to the potential members of the class."  
14 Id. at 169 (emphasis added). In holding that courts can  
15 authorize pre-certification notice in "class actions" governed by  
16 FLSA, the Court abrogated Ninth Circuit authority holding  
17 otherwise. Id. at 173; id. at 167 (identifying a circuit split  
18 and citing Kinney Shoe Corp. v. Vorhes, 564 F.2d 859, 864 (9th  
19 Cir. 1977)).

20           However, Hoffman-La Roche does not control the instant  
21 motion because that case specifically addressed notice under  
22 FLSA. 493 U.S. at 169. A Rule 23 class action and one under  
23 FLSA are fundamentally different. Lachapelle v. Owens-Illinois,  
24 Inc., 513 F.2d 286, 288 (5th Cir. 1975); see also Leuthold v.  
25 Destination Am., Inc., 224 F.R.D. 462, 469 (N.D. Cal. 2004)  
26 (noting that the means for participating in a Rule 23 class  
27 action differ from those in a FLSA class action). Pan Am is,  
28 therefore, still good law and controlling in this case.

Moreover, even if applicable, Hoffman-La Roche only authorized "the discretionary authority to oversee the notice-giving process." 493 U.S. at 174. This court declines to exercise that power here because the circumstances in this case do not satisfy the relevant considerations identified by the Supreme Court. In Hoffman-La Roche, the Court implied that, on a motion for pre-certification notice, courts should consider: (1) whether "the [proposed notice is] relevant to the subject matter of the action" and there are no grounds to limit contact with putative members, (2) whether notice would allow the court to more efficiently manage the case, (3) whether court-authorized notice is necessary to counter misleading communications already sent to putative class members, (4) whether contact with putative class members is "inevitable" because "written consent is required by statute" before the plaintiff can proceed with a representative action. Id. at 170-71. The court fails to see how a costly mass mailing to 14,000 putative class members could be an efficient use of resources when the proposed class might never be certified. In addition, plaintiffs have not alleged that defendant has sent misleading communications and only speculate that it might do so at some point. (See Def.'s Opp'n to Pls.' Mot. for Pre-Certification Notice at 9 "Circle K has not sent any mass mailing, or even selected mailings, to its employees or ex-employees regarding this lawsuit.").) Finally, in a Rule 23 class action, unlike the FLSA class action at issue in Hoffman-La Roche, written consent of putative class members is not required before representative action can proceed. Mitchell v. Los Angeles Unified Sch. Dist., 963 F.2d 258, 262 (9th Cir.

1 1992) (noting that Rule 23 assumes each putative member of the  
2 class is a member unless he or she "individually objects to being  
3 in the class."). Under these conditions, the court is wary of  
4 initiating notice that might serve only to needlessly raise the  
5 hopes and expectations of current and former Circle K employees.

6 III. Conclusion

7           Following in the footsteps of the neighboring Northern  
8 District of California, this court "is not inclined to initiate  
9 notice to potential claimants except where the Supreme Court or  
10 the Ninth Circuit has expressly authorized such notice and it is  
11 demonstrably needed." In re Air Disaster Near Honolulu, Haw. on  
12 Feb. 24, 1989, 792 F. Supp. 1541, 1551 (N.D. Cal. 1990). Ninth  
13 Circuit precedent counsels against authorizing notice in this  
14 case, Pan Am, 523 F.2d at 1077, and the Supreme Court has not  
15 addressed pre-certification notice in a Rule 23 class action.  
16 Moreover, plaintiffs have failed to articulate a specific need  
17 for the notice and offer only a generic argument that the data  
18 would help them prepare their certification motion by allowing  
19 them to gather evidence of commonality and typicality. (Pls.'  
20 Mem. of P. & A. in Supp. of Mot. for Pre-Certification Notice at  
21 3.) The court will not "undertake the unheard-of role of  
22 midwifing [litigation]" under these unremarkable circumstances.  
23 Hoffman-La Roche, 493 U.S. at 176 (Scalia, J., dissenting).<sup>3</sup>

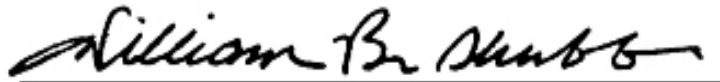
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25           <sup>3</sup> The court notes that this order relates only to  
26 plaintiffs' pre-certification notice motion, and is not  
27 dispositive of plaintiffs' rights to the information ultimately  
28 sought by the process proposed--namely, the names, addresses, and  
phone numbers of the putative class members. Should plaintiffs  
still desire this information, they may file a motion for pre-  
certification discovery with the magistrate judge, as per the



1 IT IS THEREFORE ORDERED that plaintiffs' motion for  
2 pre-certification notice be, and the same hereby is, DENIED.

3 DATED: November 1, 2005

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6 WILLIAM B. SHUBB  
7 UNITED STATES DISTRICT JUDGE  
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28 court's order of July 15, 2005.